NOTICE OF MEETING

CABINET MEMBER FOR HOUSING DECISION MEETING

TUESDAY, 28 JANUARY 2014 AT 4.00 PM

EXECUTIVE MEETING ROOM - THE GUILDHALL

Telephone enquiries to Joanne Wildsmith Tel: 9283 4047

Email: joanne.wildsmith@portsmouthcc.gov.uk

CABINET MEMBER FOR HOUSING

Councillor Darren Sanders (Liberal Democrat)

Group Spokespersons

Councillor David Horne, Labour Councillor Luke Stubbs, Conservative

(NB This Agenda should be retained for future reference with the minutes of this meeting.)

Please note that the agenda, minutes and non-exempt reports are available to view online on the Portsmouth City Council website: www.portsmouth.gov.uk

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (above) by 12 noon of the working day before the meeting, and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted.

<u>A G E N D A</u>

- 1 Declaration of Interests
- 2 Apologies for Absence
- 3 Council Housing Budget 2014/15

Report by the Head of Housing & Property Services and Head of Financial

Services & Section 151 Officer attached.

The law requires that all income and expenditure relating to Council Housing is accounted for separately in the Housing Revenue Account (HRA). All other Council income and expenditure is accounted for together in a separate account called the General Fund. This report deals solely with the HRA.

The City Council has delegated the function of setting rents, charges and budgets for Council Housing to the Cabinet Member for Housing. Following extensive consultation with residents and leaseholders this report seeks to deal with all HRA budget issues.

The purpose of this report is to seek the Cabinet Member's decisions on Council Housing budgets, rents and other charges and to give authority for managers to incur expenditure in 2014/15.

The report also seeks to:

- Approve the Revenue budgets for 2013/14 and 2014/15 and give authority to the Head of Housing and Property Services & the Chief Officer responsible for Financial Administration (Section 151 Officer), to amend the budgets to reflect the latest available information prior to finalising budgets for 2014/15.
- Set a rent policy, which not only aims to ensure that Portsmouth City Council meets convergence with Governments Formula Rent, but also meets Central Government's amended social rent setting policy from 2015/16 until 2025/26.

RECOMMENDED:

- (i) All new rents and charges to be effective from 4th April 2014 or such other date as determined by the Head of Housing and Property Services (HHPS) in consultation with the Head of Finance and Section 151 Officer (HFS).
- (ii) Dwelling rents, general service charges, sheltered housing charges and laundry charges for next year to be set at this meeting by reference to the two options and principles set out in this report.
- (iii) Dwelling Rents to be increased to formula rent when tenancies change.
- (iv) Subject to legislative changes being implemented, PCC will consider adopting a policy of charging higher rents to those households earning over the £60,000 taxable income threshold, with a review of the options and consequences of pursuing being presented at a future meeting.
- (v) A new method of calculating Sheltered Housing charges be developed in consultation with residents during the forthcoming year for implementation in 2015/16.

- (vi) Heating Charges to be set in accordance with Appendix 10.
- (vii) Mobile home license fees as shown on Appendix 11 are approved.
- (viii) Garages and parking site rents as shown on Appendix 11 be approved and authority to let garages at reduced rents where demand is low be delegated to Head of Housing & Property Services in consultation with the Head of Finance and Section 151 Officer.
- (ix) Revenue budgets for 2013/14 and 2014/15 be approved and authority given to the HHPS in consultation with the HFS to amend the budgets to reflect the latest available information prior to finalising budgets for 2014/15.
- (x) The relevant Managers be authorised to incur expenditure in 2014/15.



Agenda Item 3

Agenda item:	

Title of meeting: Cabinet Member for Housing

Date of meeting: 28th January 2014

Subject: COUNCIL HOUSING BUDGET 2014/15

Report by: Head of Housing and Property Services

Head of Finance and S151 Officer

Wards affected: ALL wards

Key decision: Yes

Full Council decision: No

1. Purpose of report

- 1.1 The law requires that all income and expenditure relating to Council Housing is accounted for separately in the Housing Revenue Account (HRA). All other Council income and expenditure is accounted for together in a separate account called the General Fund. This report deals solely with the HRA.
- 1.2 The City Council has delegated the function of setting rents, charges and budgets for Council Housing to the Cabinet Member for Housing. Following extensive consultation with residents and leaseholders this report seeks to deal with all HRA budget issues.
- 1.3 The purpose of this report is to seek the Cabinet Member's decisions on Council Housing budgets, rents and other charges and to give authority for managers to incur expenditure in 2014/15.
- 1.4 The report also seeks to:
 - Approve the Revenue budgets for 2013/14 and 2014/15 and give authority to the Head of Housing and Property Services & the Head of Finance and S151 Officer, to amend the budgets to reflect the latest available information prior to finalising budgets for 2014/15.
 - Set a rent policy, which not only aims to ensure that Portsmouth City Council meets convergence with Governments Formula Rent, but also meets Central Government's amended social rent setting policy from 2015/16 until 2025/26.

2. Recommendations

Recommendations submitted for approval by the Housing Portfolio Holder:

- (i) All new rents and charges to be effective from 4th April 2014 or such other date as determined by the Head of Housing and Property Services (HHPS) in consultation with the Head of Finance and Section 151 Officer (HFS).
- (ii) Dwelling rents, general service charges, sheltered housing charges and laundry charges for next year to be set at this meeting by reference to the two options and principles set out in this report.
- (iii) Dwelling Rents to be increased to formula rent when tenancies change.
- (iv) Subject to legislative changes being implemented, PCC will consider adopting a policy of charging higher rents to those households earning over the £60,000 taxable income threshold, with a review of the options and consequences of pursuing being presented at a future meeting.
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- (vi) Heating Charges to be set in accordance with Appendix 10.
- (vii) Mobile home license fees as shown on Appendix 11 are approved.
- (viii) Garages and parking site rents as shown on Appendix 11 be approved and authority to let garages at reduced rents where demand is low be delegated to Head of Housing & Property Services in consultation with the Head of Finance and Section 151 Officer.
- (ix) Revenue budgets for 2013/14 and 2014/15 be approved and authority given to the HHPS in consultation with the HFS to amend the budgets to reflect the latest available information prior to finalising budgets for 2014/15.
- (x) The relevant Managers be authorised to incur expenditure in 2014/15.

3. Rent Restructuring and Rent Policy

The History of Rent Restructuring

3.1 Rent restructuring has been in place since 2002 with the initial aim to achieve the alignment of social sector rents, by bringing all council housing and social landlord (Housing Association) dwelling rents on to the same basis of calculation by 2012. The calculation is based on the following main factors:

- Property value at January 1999 compared to national average value.
- Average earnings in Hampshire compared to national average earnings.
- A "bed weighting" to give higher rents for properties with more bedrooms.
- Following consultation six years ago the Government decided to extend the period over which Rent Restructuring is to be achieved from 2011/12 to 2016/17, then five years ago further extended the period from 2016/17 to 2023/24. Four years ago the date of convergence was brought back to 2012/13 and three years ago it was extended back to 2015/16.
- 3.3 Rent Restructuring also provides that rents are to be subject to "Limits" and "Caps". The "limits" are to restrict annual rent changes to a maximum increase of inflation plus half a percent plus £2 per week. The "caps" are maximum rents set by the Government each year to avoid very high rents on valuable properties, however none of Portsmouth City Council's homes have rents so high that these "caps" would come into effect.

The Approved HRA Rent Policy

- 3.4 As discussed in paragraph 3.2, rent restructuring requires Portsmouth City Council's Rents to converge with other Social Sector rents by 2015/16. This average notional rent is known as Formula Rent. Historically, Portsmouth has always set relatively low rents year on year when compared to the formula rent.
- 3.5 Whilst setting low rents is to the personal financial benefit of tenants, it does result in the variance between formula and actual rents becoming wider. The impact of this was that the necessary increase required to reduce this variance by 2015/16 would be steeper in the latter period.
- 3.6 At the meeting of the Cabinet Member for Housing on 29th January 2013, a five year rent strategy was set which aimed to meet convergence by 2015/16, with on-going rents increases to be linked to RPI plus 0.5% going forward. At that time, based on our inflation assumptions, this was expected to be equivalent to:

Year	Formula Rent (per week) Average Actual Rent (per week)		Increa Requi (per we	red
	£	£	£	%
2013/14	82.98	79.44	4.45	5.9
2014/15	86.22	83.89	4.45	5.6
2015/16	88.34	88.34	4.45	5.3

Requirement to Change and the impacts to PCC

- 3.7 On 20th March 2013, the Chancellor of the Exchequer announced that in order to give financial certainty to landlords and their investors, the Department for Communities and Local Government (DCLG) would be amending the social rent policy from 2015/16 to 2024/25, by setting all rent increases to CPI plus 1%.
- 3.8 It should be noted that although RPI plus 0.5% and CPI plus 1% produced the same result in September 2013 (3.7%), the difference between the two in the past has been as much as 1.8%.
- The decision to implement this change prior to PCC meeting convergence also creates financial issues for the HRA. For example, if PCC was to honour the already approved 5.6% (£4.45) increase in 2014/15, and then limit its 2015/16 increase to CPI plus 1%, the HRA would be short of the formula rent by £1.35 per tenant per week, as shown below.

		reases agreed in nuary 2013 Amended Rent Policy		Amended Rent Policy	
Year	Average Increase (pw)	Average Weekly Rent	Average Increase (pw)	Average Weekly Rent	Difference (pw)
2013/14	£4.45	£79.44	£4.45	£79.44	£0.00
2014/15	£4.45	£83.89	£4.45	£83.89	£0.00
2015/16	£4.45	£88.34	£3.10	£86.99	(£1.35)

3.10 This equates to a loss to the HRA of over £1m every year. This loss would need to be either met by additional income or by reducing costs, if the HRA is to continue to be able to adequately manage, maintain, improve and replace its housing stock over the next 30 years.

Rent Options

- 3.11 The change in government rent policy means that in order to be no worse off, PCC would need to implement one of the following options:
 - Option 1 Continue with the 2014/15 rent increase agreed in January 2013 (5.6%), but to reduce repairs and maintenance spending by £1m per year. This cut would affect all tenants and leaseholders.
 - Option 2 Bring forward part of the previously agreed rent into 2014/15, to ensure the HRA is no worse off. In addition, we would freeze general service charges, sheltered housing charges and laundry charges.

3.12 It should however be noted that both proposals would result in a lower than previously approved increase in 2015/16. Based on current inflation assumptions the options are as follows:

Option 1

	Rent Increase January	_	Option 1		1 Difference	
Year	Average Increase (pw)	Average Weekly Rent	Average Increase (pw)	Average Weekly Rent	in increase (pw)	
2013/14	£4.45	£79.44	£4.45	£79.44	£0.00	
2014/15	£4.45	£83.89	£4.45	£83.89	£0.00	
2015/16	£4.45	£88.34	£3.10	£86.99	(£1.35)	

Option 2

	Rent Increases agreed in January 2013		Option 2		Difference
Year	Average Increase (pw)	Average Weekly Rent	Average Increase (pw)	Average Weekly Rent	in Increase (pw)
2013/14	£4.45	£79.44	£4.45	£79.44	£0.00
2014/15	£4.45	£83.89	£5.90	£85.34	£1.45
2015/16	£4.45	£88.34	£3.00	£88.34	(£1.45)

In order to ensure that all individual tenancies converge and not just the City's average rent, it is proposed that in the event of a change in tenancy, be it new tenants or transferring tenants, the relevant rent will automatically be increased to formula rent.

A Full Cost Recovery Approach for "Other Charges"

- 3.14 At the meeting of the Cabinet Member for Housing on 29th January 2013, it was agreed that a number of charges would move towards full cost recovery over a three year period. Those charges were:
 - General Service Charges
 - Sheltered Housing Charges
 - Laundry Charges

3.15 As discussed earlier in this report, it is proposed that if Option 2 rents are adopted for 2014/15, then these charges will be frozen for 2014/15. If Option 1 rents are adopted then the previously approved increases will remain as per the following paragraphs.

General Service Charges

- 3.16 General Service charges are made to all tenants and relate to the provision of a number of different services, including the Estate Services Officers, Anti-Social Behaviour team and Residents Participation Team. The charge to tenants for these services cannot exceed the cost of providing them and a decision has been made in the past to ensure full cost recovery by 2015/16.
- 3.17 The two options being proposed produce the following charges for 2014/15:

Year		linked to 1 Rents		linked to 2 Rents	Diffe	erence
	Low Rate (pw)	High Rate (pw)	Low Rate (pw)	High Rate (pw)	Low Rate (pw)	High Rate (pw)
2014/15	£2.61	£10.21	£2.61	£9.26	£0.00	(£0.95)

Sheltered Housing Charges

- 3.18 Sheltered Housing is intended to meet the needs of residents who require support to live independently. There are three levels of service with increasing levels of support termed Category 1, Category 2 and Category 2.5. Sheltered Housing was set up originally on the basis that the extra costs of provision of the service over and above those arising from normal Council Housing provision would be recovered from the tenants in Sheltered Housing via a "Sheltered Housing Service Charge".
- 3.19 With effect from 2003/04 the Government introduced "Supporting People" legislation, which required all landlords, including the City Council, to identify the level of "support" provided through their residential schemes providing sheltered care. A number of significant changes occurred resulting in a reduced Sheltered Housing Service Charge (which is eligible for Housing Benefit) and the creation of a new "Supporting People Charge" charge (which is NOT eligible for Housing Benefit).
- The policy adopted was that tenants receiving any Housing Benefit (HB) towards their rent and/or Sheltered Housing Service Charge (currently around 80%) would not have to pay anything towards their Supporting People Charge. For some years thereafter Supporting People Grant from the Government offset

the shortfall in income arising because tenants on HB did not pay their Supporting People Charge.

- 3.21 The new arrangements also provided that those tenants not receiving Housing Benefit who were in their current tenancy in March 2003 should only have to pay increases in Supporting People Charges in line with inflation.
- In the last four years the Government has cut Supporting People Grant significantly and so it no longer meets the loss of income arising because tenants on HB do not pay their SP charge, resulting in charges being subsidised by tenant rents.
- 3.23 At the meeting of the Cabinet Member for Housing on 29th January 2013, it was agreed that this subsidy would be reduced to zero over a three-year period.
- 3.24 The two options now being proposed for 2014/15 produce the following charges, with both aiming to achieve full cost recovery from 2016/17. A detailed breakdown of these charges can be found in Appendix 8.

Year	Category	Option 1 Rents - Combined Sheltered Housing Charges (pw)	Option 2 Rents - Combined Sheltered Housing Charges (pw)	Difference (pw)
	Cat 1	£17.35	£15.49	(£1.86)
2014/15	Cat 2	£42.82	£41.16	(£1.66)
	Cat 2.5	£89.11	£87.45	(£1.66)

With the continued reduction of Supporting People funding and the proposed end to Housing Benefits (to be replaced by Universal Credit), it will be necessary to review the method by which charges to residents of Sheltered Housing are calculated. It is proposed that the method of calculating these charges be reviewed in consultation with residents during the forthcoming year, in order to be implemented as part of the 2015/16 budget setting process.

Laundry Charges

3.26 The Council has a number of Laundry facilities that operate from within blocks and Sheltered Housing Schemes. Although the charges for both washing and drying facilities were reviewed last year, they still remain much lower than the commercial market price. In addition, following a review of the cost of running the service, it was evident that the charges failed to recover the cost of the service.

The two options being proposed produce the following charges, with both achieving full cost recovery from 2016/17.

Year	_	linked to 1 Rents	_	linked to 2 Rents	Diffe	rence
	Wash	Dry	Wash	Dry	Wash	Dry
2014/15	£1.20	£1.00	£1.00	£0.50	(£0.20)	(£0.50)

3.28 The Cabinet Member for Housing's decision is requested on the level of rents and related service charges for 2014/15 and the principles for charges from 2015/16 onwards. The options are summarised below:

	Option 1 £	Option 2 £
Average Rent (pw):	83.89	85.34
General Service Charge (pw):		
Lower	2.61	2.61
Higher	10.21	9.26
Sheltered Housing Charges (pw):		
Cat 1	17.35	15.49
Cat 2	42.82	41.16
Cat 2.5	89.11	87.45
Laundry Charges:		
per wash	1.20	1.00
per dry	1.00	0.50

Heating Charges

- 3.29 Heating charge calculations are based on usage data over previous years. This is used to calculate the estimated cost of heating the relevant dwellings. Residents have always been keen to continue to support a full cost recovery model and reduce the level of subsidy required from other HRA tenants.
- 3.30 Housing Management continue to undertake work to both reduce energy consumption and negotiate better tariffs which has resulted in the required heating charge increases to be relatively low compared to those in previous years, whilst still maintaining full cost recovery.
- 3.31 Appendix page 10 shows the proposed charges for 2014/15.
- The Cabinet Member for Housing's decision is requested on the level of Heating Charges for next year.

Mobile Homes

3.33 Rent increases for mobile homes are linked to the "Retail Price Index, all items excluding Mortgage Interest Payments & indirect taxes" (RPIy) for the preceding September. The method agreed with residents uses an average of the monthly changes for the twelve months up to and including the preceding September, although it should be noted that legally these increases can be set at a higher rate if the net costs of running Mobile Homes rose above the RPIy level of inflation. The proposed charges for 2014/15 can be found in Appendix 11.

Garages and Parking Sites

- The way that the HRA garages and parking sites are marketed and managed continues to evolve in response to changes in demand whilst maintaining the underlying Budget Principle to "Get the best return possible from non-core activities". Income is still rising steadily, although charges still remain very competitive when compared to other parking providers in the city and Leigh Park.
- 3.35 Steps have been taken in this year's budget to assist the marketing of the new park and ride scheme, by bringing forward the move to 'local/non-local' parking rates. Whilst maintaining the ethos of charging more for high-demand areas, all parking spaces irrespective of location will be charged at two rates, a lower rate for those people who live near to where they park, and double for those who do not live within easy walking distance from where they park. This should encourage those who drive into the city to consider using the Council's new park and ride facility.
- 3.36 A summary of the proposed charges for next year can be found in Appendix 11. It is recommended that authority to let garages at reduced rents where demand is low be delegated to the Head of Housing & Property Services in consultation with the Head of Finance and Section 151 Officer.
- 3.37 The Cabinet Member for Housing's decision is requested on the level of Garage and Parking charges for next year.

4. Budget for next year 2014/15

4.1 The budget sheets attached as Appendix 4 shows the original and revised estimate for 2013/14 and columns F and G show the original and revised estimates for 2014/15. Also shown for comparative purposes are the estimated budgets through to 2019/20 both as they were following the decisions made at last year's budget meeting in January 2013 compared to as they are now estimated for this report. The last three columns show the total change over the seven year period.

4.2 It is important to note that there are a number of years that show in year deficits where expenditure exceeds anticipated income, and the shortfalls are being funded by drawing on HRA balances. These deficits are mainly due to large revenue contributions to fund capital projects and have been incorporated into the 30 year plan. Despite these deficit budgets, the HRA balances as a whole no longer goes into deficit over the 30 year period.

Other budget issues

4.3 A Contingency Provision of £200,000 in 2014/15 and £100,000 in 2015/16 has been provided to cover any unforeseen costs that cannot be met by reducing other budgets or by generating extra income.

5 Future years budgets and the level of balances

- 5.1 The law requires that a budget be set to avoid a deficit on the council housing account (Housing Revenue Account). It is forecast that the level of balances will be almost £4.6 million at 31st March 2015, including the earmarked capital reserves, so unless significant unforeseen costs or losses of income arise, this requirement will be achieved for 2014/15.
- The financial models maintained by the Head of Financial Services estimate what will happen on the council housing accounts for 30 years into the future. Prudent estimates have been made on inflation, interest rates, capital spending, etc so that the model can estimate the effects that budgets, rents and charges decisions made now could have on future years.
- The advantage of longer term financial planning over 30 years is to enable actions to be taken well in advance to achieve a medium term balanced budget. The aim therefore for the Council Housing Account is to remain in balance over the medium term, i.e. over a minimum rolling 6 year period and ultimately over the 30 year period, which the budgets presented in this report continue to achieve.

6 Authority to incur revenue expenditure

It is recommended that Heads of Service be authorised to incur expenditure in accordance with the City Council Constitution. The only exceptions would be those items members consider should be the subject of a separate report before expenditure is incurred.

7 Duty to involve - Resident involvement in the budget process

7.1 Representatives of the Residents Consortium have played a vital part in the detailed budget setting process. At the invitation of the Cabinet Member for Housing, the Head of Housing and Property Services (HHPS) and the Head of

Financial Services (HFS) a panel of resident's representatives have helped draw up both this council housing budget and also the Housing Investment Programme which was approved by the City Council on 12th November 2013.

- 7.2 A number of meetings have also been held with Resident Groups across the City and in Havant where the proposals set out below were discussed including the proposals for rents, service charges etc and other proposed charges as shown on the attached Appendices 5 to 11. Residents were asked if they felt spending should be reduced and if so where they felt economies should be made. They were also asked if they felt that new services should be provided which could be financed by cuts in services or new service charges.
- 7.3 In addition to obtaining feedback from these residents meetings, a consultation supplement was published with the December edition of Housetalk magazine, which aimed to inform all residents and leaseholders of the issues, and encouraged them to respond with their views on the matters raised.
- 7.4 The Housing Portfolio Holder has attended the Residents Consortium meetings, listened to the details of residents' responses and reviewed the feedback from the Housetalk supplement in time to take them into account when making his decisions at this meeting.
- 7.5 Both HHM and HFS would like to place on record their thanks for the invaluable help given by our resident representatives, tenants and leaseholders.

8. Reasons for recommendations

8.1 To set budgets, rents and charges for council housing for 2014/15.

9. Equality impact assessment (EIA)

9.1 A preliminary EIA has been carried out which indicates that the requirement for a full EIA is low.

10. Head of Legal's comments

The body of the report contains a discussion of the key legal issues, and the Council is empowered to approve the recommendations.

11. Head of Finance's comments

11.1 The Head of Finance has been consulted and is in agreement with the recommendations to this report.

Signed by:	
Dwen Buckwell – Head of Housing and Property Services	
Chris Ward – Head of Financial Services and S151 Officer	

Appendices:

- 1 Council Housing Accounts The Law
- 2 Housing Strategy: Executive Summary and Priorities
- 3 Budget Principles 2013/14 2019/20
- 4 Revenue budget sheets 2012/13 to 2019/20
- 5 Rent Increase Option 1 5.6%
- 6 Rent Increase Option 2 7.4%
- 7 General Service Charges
- 8 Sheltered Housing Charges
- 9 Laundry Charges
- 10 Heating Charges
- 11 Mobile Homes, Garages and Parking Sites Rents

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document		Location
1	Budget files	Financial Services Housing Accountancy
		team

The recommendation(s) set out above were approved/ approved as amended/ deferred/ ejected by on
Signed by:

COUNCIL HOUSING ACCOUNTS - THE LAW

The Council Housing accounts are termed the "Housing Revenue Account" in the following notes. The rest of the City Council's accounts are termed the "General Fund".

LOCAL GOVERNMENT AND HOUSING ACT 1989

This Act has provided the main framework for Housing Finance since 1 April 1990. In summary the Housing Revenue Account provisions are as follows:

- 1 Local Housing Authorities must keep a separate Housing Revenue Account (HRA).
- 2 Amounts to be credited or debited to the Housing Revenue Account can only be in respect of items detailed in the Act or covered by regulations issued by the Secretary of State.
- 3 Budgets must be prepared each year for the Housing Revenue Account which will avoid a debit balance on the account. Action must be taken if in any year it appears a debit balance may arise.
- 4 An authority should maintain a separate Housing Repairs Account.
- Housing Revenue Account Subsidy originally this led to payments of grant by Government to Councils. Now the vast majority of Councils have to make payments to Government. The Localism Act 2011 put an end to the Housing Revenue Account Subsidy System with effect from 1st April 2012.
- A transfer must be made from the General Fund to the Housing Revenue Account in respect of amenities provided by the Housing Revenue Account but shared by the whole community.
- With the exception of 6 above no contribution can be made by the General Fund to the Housing Revenue Account except for certain items detailed in regulations issued by the Secretary of State.

In addition, the Act provides the main framework for the Capital Finance of Local Authorities

LEASEHOLD REFORM, HOUSING & URBAN DEVELOPMENT ACT 1993

The above Act came into force in 1993 and gave Housing Authorities the power to provide Welfare Services and to account for them within either the Housing Revenue Account or the General Fund at the Authorities discretion.

The Act also gave the Secretary of State wide powers to amend this provision and regulations have been made which prevent "personal services" such as regular feeding or bathing or cooking of meals from being accounted for within the Housing Revenue Account. Accordingly the net costs relating to the element of personal services provided by staff in sheltered accommodation are shown within the General Fund Housing budgets of the Cabinet Member for Housing.

Executive Summary

A great deal has changed since the city council's last housing strategy was published in 2005: the housing market, political and financial environments, and sustainability standards for new and existing housing.

The context

- The greater Portsmouth economy, which is successful and resilient
- The age of Portsmouth's housing stock which is much older than many towns
- The city's housing market which is active and thriving when viewed over the long term
- Increasing recognition of the essential links between housing and the economy, health and educational opportunities.

There are five themes

Advice and accommodation

A portfolio of services will continue to be offered to all residents by the city council and several independent organisations acting in partnership. These include crisis assistance for homeless households; managing the housing waiting list for allocating social rented housing; the private rental Access Scheme; and a Tenancy Rights Service.

Housing-related support

This strategic plan illustrates several support programmes and services: Supporting People, Tenancy Support, Telecare communications, Homecheck home safety, sheltered housing for older people; and dwelling design for special needs as part of affordable housing development.

Creating more homes

Portsmouth must continue to provide new homes, both market and affordable, and this strategic plan's intentions are presented as three priorities:

Improving availability: More housing is essential to meet growing demand and support the economy. Planning policy identifies several sites in Portsmouth on which new housing for families will be a priority.

Improving affordability: Maximize development opportunities for homes that local residents can afford.

Improving quality: The latest design and sustainability standards will continue to feature in housing scheme requirements.

Management principles

A framework is proposed to ensure estate management standards for affordable housing are achieved during an era of increasing change.

Portsmouth's housing stock

The strategic plan focuses on physical conditions for all dwellings, tenures and ages:

- Private housing: improving standards through grants and loans backed by a professional surveying service and, where necessary, applying legal powers to raise standards. Proactive promotion and working will continue to apply to the Landlord Accreditation Scheme and the Empty Property Campaign
- Affordable housing: summarising and illustrating ways in which social landlords will be improving their properties to meet energy conservation and generation objectives using new programmes such as Green Deal.

What We Wish To Achieve: Our Priorities

Housing priorities summarised in this third section are derived from social and economic evidence, published strategies, and a policy context in which the importance of housing is articulated by both the Portsmouth Local Strategic Partnership and the city council. The Local

Strategic Partnership confirms its long term priorities in Vision for Portsmouth 2008 to 2018 and the housing priority is to "Deliver affordable quality housing where people want to live"; this is interpreted and acted upon by the LSP's Housing Partnership, a standing subgroup whose members represent several property interests in the city. The city council in its Corporate Plan for 2010-13 explains its housing priority is to "Increase the availability, affordability and quality of housing". Behind these statements of priority objectives lies the need to plan for

housing and housing related services for an increasingly diverse population, while attempting to balance resident's competing requirements either individually or as groups.

The Green Agenda

The 'green agenda' must be closely allied to the provision and upkeep of housing, whether newly built or existing. Because of the significance of these 'green' issues they will be treated as integral elements to several themes, rather than being reported separately. Local priorities are influenced by national aspirations and one example is the Government's UK Low Carbon Transition Plan. This aims to comprehensively improve the nation's housing stock over the next 37 years so that by 2050 every home, new and existing, will have a zero carbon rating. The Code for Sustainable Homes is one of the tools to attain this national objective and the specific implications Portsmouth are explained in Section Four below. Similarly the Green Deal is a Government initiative involving power supply companies with new financial arrangements for funding energy efficiency measures through customer bills: national implementation commenced from 2012. The city council's Sustainability Strategy and Portsmouth Plan incorporate these aims and standards within principles that apply across all areas of activity including Portsmouth's built environment.

Advice & Housing for Those in Greatest Need

Access to informed advice about housing rights and help in obtaining accommodation has been a priority for years in Portsmouth. A consequence of this commitment is that a network of

advisory services has grown up which is available without charge to Portsmouth's residents. Two are operated by the city council, the Housing Options Service and Tenancy Rights Service, while others are operated by independent organisations, one of the largest being the Portsmouth Advice Centre (PAC) which is jointly run by the You Trust and the Citizens Advice Bureau, with financial support from the city council. Requests for help received by these services are considerable: personal callers, for example, to the Housing Options Service exceed 10,000 annually. This is because, as outlined in Section Two, Portsmouth has high levels of demand for social renting, for which there is insufficient supply, which in turn increases reliance on the private rental sector. Whilst thousands need to rent a home, others need advice (often urgent) due to threatened homelessness and legal problems with their existing, usually private, tenancy.

A Helping Hand – Housing Related Support

The provision of appropriate housing with related support is an integral part of the commissioning and development of new properties, as well as for residents in their existing homes. Example will be found across all domestic situations housing tenures in Portsmouth. Services provided are immensely varied and essential for the recipients, thereby enhancing their independence and quality of life. For these reasons alone, and despite the budgetary challenges expected to at least 2015, continuance of support services will be a priority. Other important for prioritising reasons expenditure include:

 Stabilising client's health in their home minimises emergency hospital admissions

- Digital technologies are enabling new forms of support to be created
- The 'personalisation agenda' introduces an expanded element of customer choice
- Home-based support is more economic than hospital and other institutional care
- Flexibility of care is improved, such as extra-care facilities for frail older people
- For some needs a communal environment is necessary for intensive support.

Creating More Homes

City council policies create the context for housing development, a priority informed by research that includes resident opinion surveys. It is given shape by a planning regime that has the new Portsmouth Plan as the principal element of the Local Development Framework (LDF). As a result homes for sale by commercial developers have been encouraged and partnership arrangements with housing associations have been productive. The outcome has been 4,300 additional homes built or refurbished in various programmes such as the Empty Property Campaign over the six years to March 2011. Over one third are affordable with rents and sale prices set at below market levels. The city council has also created a housing development team focusing on sites held in the Housing Revenue Account and operated by the Management service. Housing consequence new council housing is being planned for the first time in years, with over 40 homes on sites at Buckland and Somerstown in the development pipeline as of spring 2011.

In the present environment this momentum will be difficult to sustain. Prospects for the two to 2014-15 are highly uncertain due to market conditions and reductions in public expenditure. However, about 1,900 new homes of all tenures, and meeting diverse housing needs, are projected to March 2015. Just over one third will be for rent for purchase at below market prices by housing associations and the city council. of the homes are expected to be developed on land released by the city council and other public agencies. Others will be part of mixed-use developments in the city centre or above existing retail premises across Portsmouth.

Nurturing the City's Stock of Housing

Newly constructed dwellings are rarely more than one percent of any built-up area and thus the standards defined by the Code for Sustainable Homes only affect a tiny proportion of Portsmouth's housing. The other 99 percent, effectively the entire housing stock, are existing properties whose increasing age has implications for the future. Hence the continuing priority given to programmes that improve the condition and quality of the city's housing whatever the tenure. This work has taken on a new urgency owing to the importance attached to better energy efficiency by the nation's

housing, as set out in the UK Low Carbon Transition Plan referred to earlier.

Management Principles for Affordable Housing

As the Second Section above explains, the affordable housing sector is a very significant element of Portsmouth's housing market, with one in five dwellings and well over 30 not-for-profit housing providers. The city council is the largest social landlord, with around 15,000 properties in Portsmouth and neighbouring Havant. Other providers, although having a smaller presence in the city, are often national or regional with organisations substantial holdings totalling tens of thousands. Some local housing providers are long established charities with less than 50 dwellings. But the market for affordable housing is changing and new forms of housing provider are emerging who intend to develop affordable housing without public subsidy: the momentum for such change is expected to increase during the coming decade.

With the affordable housing market experiencing such rapid change there is a need to protect the interests of the individual householder by ensuring that estate management is of a high standard across Portsmouth.

BUDGET PRINCIPLES 2013/14 to 2019/20

Budgets to be driven by PCC Strategies to meet Corporate Priorities with particular emphasis on all forms of regeneration & creation of sustainable communities to achieve safe, secure, independent & healthy living for our residents, tenants & leaseholders with increased economic well-being, including the following:

- Offering access to respite care and other support for carers and service users
- Assessing individuals needs and developing care/support to those needs
- Contributing to effective rehabilitation for people leaving hospital
- Enabling and contributing to the provision of good quality low cost homes with well-planned infrastructure
- Delivering and promoting high quality house design combined with exceptional environmental performance.
- Tackling fuel poverty
- Working to reduce carbon emissions and to eliminate negative environmental impacts from all areas of work.

Budgets to be prepared in consultation with residents, tenants & leaseholders & reflect their views

Balanced budgets to be prepared for a minimum 3 years for revenue budgets & 5 years for capital budgets

Work with suppliers & partners, particularly the Health Service, to try & co-ordinate services in the best interests of residents, tenants & leaseholders.

Support effective preventive measures wherever possible.

Maintain & improve homes by:

- Tackling disrepair in private housing to ensure vulnerable people housed in decent homes.
- Reducing the number of unfit and inaccessible private sector homes
- Maintaining the cycle of planned external inspection & repair of council dwellings.
- Improving the quality of council dwellings and maintaining decent homes.
- Working towards a "Decent Environment" for all council dwellings.
- Improving energy efficiency and opportunities for microgeneration.
- Encouraging the reduction, reuse and recycling of materials.

Maintain high management standards for council dwellings

To set affordable rents, charges and Council Tax charges, to avoid any unreasonable burden.

Get the best return possible from non-core activities i.e. provision of garages and parking

Achieve continuous improvement through systems thinking methods, designing services against customer demand

Comply with the law.

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Appendix 4

Housing Revenue Account Budget Sheets 2012/13 to 2019/20

Based on 7.4% rent increase. Figures rounded to nearest £'000 (- equals income)

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	1	Description	2012/13		2013/14		2014/15		2015/10		2016/17		2017/1		2018/19		2019/20			IGE 2012/13 TO	
	Rent % incre		Jan-13 4.0%	Jan-14 4.0%	Jan-13 5.9%	Jan-14 5.9%	Jan-13 5.6%	Jan-14 7.4%	Jan-13 5.3%	Jan-14 3.5%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 31.3%	32.9%	Difference 1.6%
	4 Average ren	nt	£74.97 £,000	£74.99 £,000	£79.44 £,000	£79.44 £,000	£83.89 £,000	£85.34 £,000	£88.35 £,000	£88.34 £,000	£91.44 £,000	£91.87 £,000	£94.64 £,000	£95.55 £,000	£97.95 £,000	£99.38 £,000	£101.38 £,000	£103.35 £,000	610.68 £,000	614.91 £,000	4.23 £,000
	6 EXPENDITU		2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
	7 GENERAL N 8 Employees	MANAGEMENT	6,084	6,557	6,257	6,233	6,316	6,525	6,501	6,560	6,692	6,673	6,888	6,907	7,090	7,149	7,298	7,399	53,125	54,003	878
	9 Premises		272	219	199	200	205	205	211	212	217	220	224	227	230	234	238	242	1,796	1,759	-37
	Transport Supplies and	d Services	46 548	31 574	35 548	35 552	36 564	36 567	37 581	37 586	38 598	39 607	40 615	40 627	41 633	41 647	42 652	43 668	316 4,739	303 4,830	-13 90
١.	Agency and	Contract Services	69	49	69	69	71	71	73	73	75	76	77	78	80	81	82	84	596	581	-15
	Income Admin. Build	dings/Support Service Charges	- <mark>3</mark> 2,698	- <mark>29</mark> 2,972	- <mark>3</mark> 3,048	- <mark>57</mark> 3,072	- <mark>3</mark> 3,137	- 3 3,136	- <mark>3</mark> 3,229	- <mark>3</mark> 3,175	- <mark>3</mark> 3,324	3,242	- <mark>3</mark> 3,421	3,348	- <mark>3</mark> 3,522	3,457	- <mark>3</mark> 3,625	- <mark>3</mark> 3,569	- <mark>23</mark> 26,005	-104 25,970	-81 -35
	Front Line Se Legal Expens		102 31	101 33	105 31	103 49	108 32	108 32	112 33	112 33	115 34	116 34	118 35	120 35	122 36	124 36	125 37	128 37	908 266	910 288	3 21
	Insurances	1505	100	242	100	103	103	103	106	106	109	110	112	114	116	117	119	121	865	1,015	150
		and Disturbance er occupation scheme	70 0	49	46 0	121	47 0	47	48 0	48	50 0	50	51 0	52	53 0	53	54 0	55 0	419 0	476 0	57 0
1	Other Gener		291	288	323	307	332	340	342	351	352	364	362	376	373	388	384	401	2,759	2,815	56
	21 Total Gener	ral Management	10,308	11,085	10,757	10,786	10,949	11,168	11,270	11,291	11,601	11,528	11,941	11,920	12,291	12,324	12,653	12,743	91,770	92,845	1,075
	23	IANAGEMENT	-																		
1	25																				
	Communal H	Heating Heating (Dwellings)	657 623	1,202	850 732	893 754	935 805	970 778	1,028 886	1,067 855	1,131 974	1,174 941	1,244 1,072	1,292 1,035	1,369 1,179	1,421 1,139	1,506 1,297	1,563 1,252	8,721 7,568	9,583 6,754	861 -813
1	Communal L		142	140	157	166	173	180	190	197	209	217	230	239	253	263	279	289	1,634	1,691	57
	Lifts Estate Service	ice Officers	1 706	1 678	1 879	728	1 906	791	1 933	1 815	1 961	1 844	1 990	1 873	1 1,019	1 904	1 1,050	936	11 7,444	11 6,569	-0 -876
	Sheltered ho Community V		2,062 29	2,069 28	2,187 29	2,175 28	2,252 29	2,106 29	2,320 30	2,170 30	2,390 31	2,246 31	2,461 32	2,325 32	2,535 33	2,406 33	2,611 34	2,490 35	18,819 247	17,987 247	-831 0
4	Tenancy Sup	pport	454	464	531	387	547	408	563	420	580	435	597	450	615	466	634	482	4,521	3,511	-1,010
	John Pounds Out of Hours		15 325	5 327	22 338	22 302	22 349	22 236	23 359	23 243	23 370	24 251	24 381	24 260	25 392	25 269	26 404	26 279	180 2,918	171 2,168	-9 -751
;	New Tenanc	су	256	263	277	296	285	345	294	355	303	367	312	380	321	394	331	407	2,378	2,806	429
	Money Advice Anti Social B		158 282	160 275	170 266	203 305	175 274	243 262	180 282	251 270	186 290	259 280	191 299	268 289	197 308	278 300	203 317	287 310	1,460 2,318	1,950 2,291	490 -27
	Resident Par	articipation	297	299	324	308	333	300	343 708	309	354	320	364	331	375 774	342	387	354	2,777	2,563	-214
	Play Service Youth Clubs		668 0	679 0	668 154	776 215	688 158	790 413	163	814 426	730 168	842 440	751 173	871 456	178	902 472	797 184	934 488	5,784 1,178	6,607 2,910	823 1,732
	Cleaning Pest Eradica	ation	3,990 88	3,602 90	4,005 90	4,116 74	4,125 93	3,986 93	4,249 95	4,107 95	4,377 98	4,251 99	4,508 101	4,399 102	4,643 104	4,553 106	4,783 107	4,713 109	34,680 777	33,726 768	-954
		aintenance & Open Spaces	365	391	357	357	368	385	379	397	390	411	402	425	414	440	426	456	3,100	3,262	163
71	Mobile Home TV Relay	es	22 4	22	52 4	19	54 4	54 4	55 4	55 4	57 4	57 4	59 4	59 4	60 4	61	62 4	63	420 32	390 31	-30 -1
، اح	Insurance of		100	2	120	120	124	123	127	127	131	132	135	136	139	141	143	146	1,019	927	-92
		Communication ommunity Garden (HRA)	83 34	83 34	86 38	64 36	88 39	88 41	91 40	91 42	94 41	94 43	97 43	97 45	99 44	101 46	102 45	104 48	741 324	722 336	-18 12
	Total Specia	ial Management	11,361	10,818	12,335	12,347	12,827	12,647	13,346	13,165	13,893	13,763	14,472	14,397	15,084	15,067	15,733	15,778	109,051	107,982	-1,070
	OTHER EXP	PENDITURE																			
	54		22.054	22.062	22.254	22.254	22 727	22 727	24 407	24 107	24.402	24.402	22.245	22.245	22 504	22 504	22.046	22.046	100 040	100.057	1 000
	Repairs & ma Rent, Rates,	, Taxes and Other Charges	22,854 145	23,862 210	23,354 164	23,354 232	23,727 168	23,727 168	24,107 173	24,107 173	24,493 179	24,493 179	23,315 184	23,315 186	23,584 190	23,584 192	23,816 195	23,816 199	189,249 1,398	190,257 1,539	1,009 142
1	Rent Rebate Bad Debt pro		0 676	0 433	0 2,038	0 698	0 2,156	64 747	6 2,274	0 2,286	7 2,352	0 2,379	7 2,432	0 2,468	7 2,516	0 2,561	11 2,600	0 2,657	38 17,044	64 14,229	26 -2,816
	Recovery of	f Overpaid Housing Benefit	12	-5	20	0	21	0	22	0	22	0	23	0	24	0	24	0	168	-5	-173
	Supporting F Cost of capit	People Benefit ital charges	1,251 0	1,234 0	1,481 0	1,305 0	1,526 0	1,383	1,572 0	1,425 0	1,619 0	1,475 0	1,667 0	1,527 0	1,717 0	1,580 0	1,769 0	1,636 0	12,602 0	11,566 0	-1,036 0
	Healthcare F		0	82	0	84 12	0	86 13	0	89	0	92 14	0	95	0 14	99	0	102	0	730	730
	Supported live Debt Manage	gement Costs	21 100	16 47	12 112	112	13 109	109	13 112	13 112	14 115	115	14 118	14 118	121	15 121	14 125	15 125	115 911	112 859	-3 -53
		f Admin & Repairs ansfer to capital reserve	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
(Major Repair	irs Allowance to capital reserve	0	12,518	0	12,844	0	13,229	0	13,630	0	14,107	0	14,601	0	15,112	0	15,641	0	111,682	111,682
		tal spending HRA Dwellings intribution to capital	0 16,580	0 2,872	0 16,829	0 3,984	0 25,861	0 10,686	0 25,647	0 8,568	0 25,350	0 9,557	0 28,616	0 12,162	0 30,292	0 11,529	0 32,592	0 17,068	0 201,766	0 76,427	-125,340
1	70 Unwinding of	of finance lease	0	9	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	9	9
	71 Subsidy paya 72 Contingency	/able to the Government y Provision	340 0	222	0 200	200	0 100	200	0	0 100	0	100	0	100	0 0	0 100	0	0 100	340 300	222 900	-119 600
1	73 City Governr	ment	142 0	124	141	141	145	144	149	149	154	155	158 0	159	163 0	165	168	171	1,219	1,208	-11
	Employee be Interest Paya		9,265	127 6,959	6,609	6,703	0 9,438	7,154	8,916	7,206	0 8,793	7,234	0 8,667	7,108	0 8,541	6,982	0 8,415	0 6,953	0 68,644	127 56,299	127 -12,345
1	76 Premium on	Loans	194	115	105	105	103	103	103	103	102	102	101	101	100	100	99	99	906	826	-80
	77 Repayment of Depreciation	of debt n on other HRA assets	0	2,954 1,328	2,954 0	2,954 1,400	0 0	2,954 1,442	0 0	2,954 1,486	0	2,954 1,538	0 0	2,954 1,592	0 0	2,954 1,647	0	2,954 1,705	2,954 0	23,632 12,137	20,678 12,137
	Impairment		0	89	0	90	0	93	0	96	0	99	0	102	0	106	0	110	0	784	784
8		Expenditure	51,581	53,199	54,020	54,218	63,366	62,302	63,092	62,497	63,197	64,591	65,302	66,601	67,269	66,846	69,828	73,349	497,655	503,602	5,947
8	SUMMARY (OF EXPENDITURE																			
8	34 General Mar	•	10,308	11,085	10,757	10,786	10,949	11,168	11,270	11,291	11,601	11,528	11,941	11,920	12,291	12,324	12,653	12,743	91,770	92,845	1,075
	Special Man Other Exper		11,361 51,581	10,818 53,199	12,335 54,020	12,347 54,218	12,827 63,366	12,647 62,302	13,346 63,092	13,165 62,497	13,893 63,197	13,763 64,591	14,472 65,302	14,397 66,601	15,084 67,269	15,067 66,846	15,733 69,828	15,778 73,349	109,051 497,655	107,982 503,602	-1, <mark>070</mark> 5,947
	38																				
	TOTAL EXP	PENDITURE	73,250	75,102	77,112	77,351	87,142	86,116	87,708	86,953	88,691	89,882	91,715	92,917	94,644	94,238	98,214	101,870	698,477	704,429	5,952

Page 1

Housing Revenue Account Budget Sheets 2012/13 to 2018/19

Based on 7.4% rent increase. Figures rounded to nearest £'000 (- equals income)

		A	В	С	D	E	F	G	Н	1	J	K	L	М	N	0	Р	Q	R	S	Т
	1		2012/1	3	2013/1	4	2014/1	5	2015/1	6	2016/1	7	2017/1	18	2018/1	9	2019/2	20	TOTAL CHAI	NGE 2011/12 TO	2018/19
	2 3 Re	nt % increase	Jan-13 4.0%	Jan-14 4.0%	Jan-13 5.9%	Jan-14 5.9%	Jan-13 5.6%	Jan-14 7.4%	Jan-13 5.3%	Jan-14 3.5%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 3.5%	Jan-14 4.0%	Jan-13 31.3%	Jan-14 32.9%	Difference 1.6%
		erage rent	£74.97	£74.99	£79.44	£79.44	£83.89	£85.34	£88.35	£88.34	£91.44	£91.87	£94.64	£95.55	£97.95	£99.38	£101.38	£103.35	610.68	614.91	4.23
	6 INC	COME																			
	7 8 Go	vernment Grants																			
	10 Su 11 Su 12 13	oporting People Tenancy Support grant oporting People Sheltered Housing Grant	-378 -701	-389 -702	-370 -668	-343 -618	-333 -601	0 -668	-300 -541	0 -601	-300 -541	0 -601	-300 -541	0 -601	-300 -541	0 -601	-300 -541	0 -601	-2,581 -4,673	-732 -4,991	1,849 -318
	17 Ga 18 Mo 19 Wa 19 Sho 20 Lar	ellings - Rent less void rages, Parking sites bile Home sites tter	-58,820 -1,056 -187 0 -570 -5	-58,645 -1,255 -185 0 -764 -147	-62,369 -1,272 -193 0 -678 -151	-62,217 -1,410 -191 0 -711 -151	-65,833 -1,310 -198 0 -698 -156	-66,930 -1,404 -198 0 -726 -156	-69,277 -1,349 -205 0 -719 -160	-69,598 -1,447 -204 0 -748 -160	-71,654 -1,390 -212 0 -741 -165	-72,470 -1,497 -213 0 -774 -166	-74,113 -1,432 -220 0 -763 -170	-75,191 -1,550 -221 0 -801 -172	-76,657 -1,475 -227 0 -786 -175	-78,014 -1,604 -230 0 -829 -178	-79,209 -1,519 -235 -810 -181	-80,942 -1,660 -239 0 -858 -184	-557,932 -10,802 -1,676 -810 -5,137 -983	-564,007 -11,826 -1,682 0 -6,211 -1,313	-6,076 -1,024 -5 810 -1,074 -329
	23 Ge 24 He 25 Sho 26 Sup 27 Co 28 Sal 29 He 30 L/H	es and Charges neral Charge ating Charges eltered Housing Service Charge oporting People Service Charge lection of Council Tax Income e of Electricity atthcare properties income I Charges for Services & Facilities ler Charges for Services & Facilities	-4,909 -647 -807 -1,500 -112 -133 0 -1,465 -596	-4,895 -647 -799 -1,472 -105 -175 -172 -95 -1,322 -428	-5,386 -732 -1,035 -1,867 -128 -248 0 -1,225 -433	-5,373 -693 -962 -1,663 -104 -240 -98 -1,234 -453	-5,848 -805 -1,066 -1,922 -132 -256 0 -1,278 -446	-5,370 -703 -1,035 -1,867 -131 -264 -101 -1,292 -445	-6,303 -886 -1,098 -1,980 -136 -263 0 -1,333 -459	-6,405 -773 -1,083 -1,953 -135 -272 -104 -1,353 -458	-6,519 -974 -1,131 -2,040 -140 -271 0 -1,391 -473	-6,606 -850 -1,131 -2,040 -140 -282 -109 -1,417 -474	-6,747 -1,072 -1,165 -2,101 -144 -279 0 -1,451 -487	-6,854 -935 -1,171 -2,111 -145 -292 -113 -1,483 -491	-6,982 -1,179 -1,200 -2,164 -148 -288 0 -1,514 -501	-7,111 -1,029 -1,212 -2,185 -150 -302 -117 -1,553 -508	-7,218 -1,297 -1,236 -2,229 -153 -296 0 -1,579 -517	-7,378 -1,132 -1,254 -2,261 -155 -312 -122 -1,626 -526	-49,912 -7,591 -8,738 -15,802 -1,092 -2,034 0 -11,236 -3,910	-49,991 -6,761 -8,647 -15,551 -1,067 -2,135 -860 -11,281 -3,782	-79 830 92 251 25 -101 -860 -45 128
ס	33 Re 34 SS 35 Co 36 Inte 37 Mo 38 Inv	oported living properties income charges to other services Wardens Welfare & Sheltered Costs ntribution fr HGF - Shared Amenities erest rtgage Interest from sold homes estment properties revaluation IR transfer	-46 -316 -193 -314 -0	-47 -198 -187 -308 -0 -8 -139	-32 -276 -230 -232 -0	-31 -276 -230 -249 0	-32 -284 -237 -105 -0	-32 -226 -236 -156 -0	-32 -293 -244 -68 -0	-33 -232 -244 -58 -0	-33 -302 -251 -52 -0	-33 -241 -252 -45 -0	-33 -311 -259 -52 -0	-34 -249 -261 -39 -0	-34 -320 -267 -52 -0	-34 -258 -270 -51 -0	-34 0 -330 -275 0	-35 -267 -280 -50 -0	-275 0 -2,102 -2,010 -1,149 -1	-280 0 -1,946 -1,960 -956 -1	-5 0 156 50 193 -0
3 6	40 TO	TAL INCOME	-72,754	-72,911	-77,524	-77,248	-81,540	-81,940	-85,646	-85,863	-88,580	-89,339	-91,638	-92,712	-94,809	-96,235	-97,957	-99,881	-690,449	-695,981	-5,533
3	43 44 Tot	MMARY OF HRA al Expenditure al Income	73,250 -72,754	75,102 -72,911	77,112 -77,524	77,351 -77,248	87,142 -81,540	86,116 -81,940	87,708 -85,646	86,953 -85,863	88,691 -88,580	89,882 -89,339	91,715 -91,638	92,917 -92,712	94,644 -94,809	94,238 -96,235	98,214 -97,957	101,870 -99,881	698,477 -690,449	704,429 -695,981	5,952 -5,533
4	47 De	ficit (Surplus) for the year	496	2,191	-412	103	5,602	4,176	2,062	1,090	111	543	77	205	-165	-1,997	256	1,989	8,028	8,447	419
	49 BA	LANCE OF HRA																			
		neral Balance																			
		ance at 1st April ss Deficit or Add (Surplus)	-10,684 496	-10,684 2,191	-10,188 -412	-8,493 103	-10,599 5,602	- <mark>8,390</mark> 4,176	- <mark>4,997</mark> 2,062	-4,214 1,090	-2,936 111	-3,124 543	-2,824 77	-2,581 205	-2,748 -165	-2,376 -1,997	-2,912 256	-4,373 1,989			
		ance at 31st March - General	-10,188	-8,493	-10,599	-8,390	-4,997	-4,214	-2,936	-3,124	-2,824	-2,581	-2,748	-2,376	-2,912	-4,373	-2,656	-2,384			
	59	lance reserved for the HIP Capital Programme																			
	62 Ne	ance at 1st April (HIP) w capital resources in year pital Programme - spend	-22,409 -18,106 19,474	-22,409 -21,499 18,559	-21,041 -19,631 34,951	-25,349 -24,143 35,698	-5,721 -29,531 34,509	-13,794 -31,494 44,928	-743 -26,782 26,763	-361 -29,151 29,217	-762 -26,408 26,367	-295 -27,055 27,122	-803 -29,760 29,787	-228 -30,265 30,335	-776 -31,526 31,524	-157 -30,257 30,329	-778 -30,329 30,329	-85 -41,021 41,096			
(lance at 31st March held for HIP	-21,041	-25,349	-5,721	-13,794	-743	-361	-762	-295	-803	-228	-776	-157	-778	-85	-778	-10			
L'		L BALANCES AT 31 MARCH	-31,229	-33,842	-16,321	-22,184	-5,741	-4,574	-3,698	-3,419	-3,628	-2,809	-3,524	-2,533	-3,691	-4,457	-3,434	-2,394			

Rent Increase Option 1: 5.6%

	Existing HRA dwelling stock										
Property type			Numb	er of bedroo	ms						
	0	1	2	3	4	5	6	Total			
Bedsit / Studio	520							520			
Bungalow		196	14	13				223			
Flat	2	4,008	3,392	696	19	3		8,120			
House		1	1,277	2,659	345	36	2	4,320			
Maisonette		2	568	1,364	24	4		1,962			
Total	522	4,207	5,251	4,732	388	43	2	15,145			

	Average	e rents in	2014/15 v	when inc	reased by	5.6%		
Property type			Numbe	er of bedroo	oms			
	0	1	2	3	4	5	6	Average
Bedsit / Studio	65.67							65.67
Bungalow		80.85	91.85	99.40				82.62
Flat	67.68	73.56	81.38	89.14	93.69	94.41		78.21
House		81.67	89.52	96.65	105.87	112.15	132.07	95.42
Maisonette		74.75	81.64	89.03	96.48	101.42		86.99
Average	65.68	73.90	83.42	93.35	104.69	109.91	132.07	83.89

	Rent increase	es (£) 201	4/15 whei	n average	increase	ed by 5.6%	6	
Property type			Numbe	r of bedroor	ms			
	0	1	2	3	4	5	6	
Bedsit / Studio	3.11							3.10
Bungalow		4.62	4.35	5.75				4.67
Flat	3.59	4.12	4.35	4.68	5.33	5.36		4.25
House		3.92	4.56	5.18	5.38	6.95	6.93	4.96
Maisonette		3.89	4.40	4.70	5.08	5.12		4.62
Average	3.11	4.16	4.40	4.98	5.22	7.08	6.93	4.45

	Rent increase	es (%) 201	14/15 whe	n averag	e increas	ed by 5.6°	%	
Property type			Numbe	er of bedroo	ms			
	0	1	2	3	4	5	6	
Bedsit / Studio	5.0%							5.0%
Bungalow		6.1%	5.0%	6.1%				6.0%
Flat	5.6%	5.9%	5.6%	5.5%	6.0%	6.0%		5.7%
House		5.0%	5.4%	5.7%	5.4%	6.6%	5.5%	5.5%
Maisonette		5.5%	5.7%	5.6%	5.6%	5.3%		5.6%
	5.0%	6.0%	5.6%	5.6%	5.3%	6.9%	5.5%	5.6%

Rent Increase Option 2: 7.4%

	Existing HRA dwelling stock										
Property type			Numb	er of bedroo	ms						
	0	1	2	3	4	5	6	Total			
Bedsit / Studio	520							520			
Bungalow		196	14	13				223			
Flat	2	4,008	3,392	696	19	3		8,120			
House		1	1,277	2,659	345	36	2	4,320			
Maisonette		2	568	1,364	24	4		1,962			
Total	522	4,207	5,251	4,732	388	43	2	15,145			

	Average	e rents in	2014/15	when inc	reased by	7.4%		
Property type			Numb	er of bedro	oms			
	0	1	2	3	4	5	6	Average
Bedsit / Studio	66.76							66.76
Bungalow		82.21	93.44	101.10				84.01
Flat	68.94	74.82	82.79	90.69	95.31	96.05		79.56
House		83.07	91.07	98.31	107.69	114.10	134.38	97.06
Maisonette		76.01	83.05	90.57	98.15	103.24		88.50
Average	66.77	75.17	84.86	94.96	106.49	111.83	134.38	85.34

	Rent increase	es (£) 201	4/15 whe	n average	increase	ed by 7.4%	6	
Property type			Numbe	r of bedroor	ms			
	0	1	2	3	4	5	6	
Bedsit / Studio	4.21							4.20
Bungalow		5.98	5.94	7.45				6.06
Flat	4.97	5.39	5.77	6.23	6.95	6.99		5.60
House		5.32	6.10	6.84	7.20	8.91	9.24	6.60
Maisonette		5.15	5.81	6.24	6.75	6.94		6.12
Average	4.20	5.43	5.85	6.59	7.02	9.00	9.24	5.90

1	Rent increase	es (%) 201	4/15 whe	n averag	e increas	ed by 7.4°	%	
Property type			Numbe	er of bedroo	ms			
	0	1	2	3	4	5	6	
Bedsit / Studio	6.7%							6.7%
Bungalow		7.8%	6.8%	8.0%				7.8%
Flat	7.8%	7.8%	7.5%	7.4%	7.9%	7.9%		7.6%
House		6.8%	7.2%	7.5%	7.2%	8.5%	7.4%	7.3%
Maisonette		7.3%	7.5%	7.4%	7.4%	7.2%		7.4%
	6.7%	7.8%	7.4%	7.5%	7.1%	8.8%	7.4%	7.4%

COUNCIL HOUSING (HOUSING REVENUE ACCOUNT) BUDGET FOR 2014/15

Genera	Service	Charges
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Charge description	13/14 weekly	14/15 weekly	Change £	Change %
	charge £	charge £		

Option 1 - Continue cost recovery over 3 yrs (2 yrs remaining)				
Lower Service Charge :	2.61	2.61	0.00	0%
Higher Service Charge :	9.26	10.21	0.95	10.3%

Option 2 - No increase in charges				
Lower Service Charge :	2.61	2.61	0.00	0%
Higher Service Charge :	9.26	9.26	0.00	0%

NOTES

General Service charges cover the following costs:

Lower Service Charge (mainly houses):

- Anti-social Behaviour Team
- Resident Participation Service
- Money Advice Service
- Estate Services Officers
- Out of Hours Service

Higher Service Charge (most flats):

- Anti-social Behaviour Team
- Resident Participation Service
- Money Advice Service
- Estate Services Officers
- Out of Hours Service
- Electricity for Communal Areas
- Cleaning and Bulk Refuse
- Grounds Maintenance

(Leaseholder contributions are taken into account when calculating resident General Service Charges)

Appendix 8 Sheltered Housing Charges

COUNCIL HOUSING (HOUSING REVENUE ACCOUNT) BUDGET FOR 2014/15

Weekly Sheltered Housing Service Charge			2014/15 Charges	•		2013/14	Charges	Increase ye	ear on year
	Sheltered Housing Service Charge	Supporting People Charges	Supporting People discount		Total unprotected charges	Protected	Not Protected	Protected	Not Protected
	£р	£р	£р	£р	£р	£р	£р	£р	£р
Option 1 - Continue cost recovery over 3 yrs (2 yrs remaining)								
Category 1	3.99	13.36	(9.06)	8.29	17.35	8.03	15.49	0.26	1.86
Category 2	16.74	26.08	N/A	N/A	42.82	N/A	41.16	N/A	1.66
Category 2.5	34.41	54.70	(29.89)	59.22	89.11	57.38	87.45	1.84	1.66
Option 2 - No increase in charges Category 1	3.23	12.26	(7.20)	8.29	15.49	8.03	15.49	0.26	0.00
Category	3.23	12.20	(7.20)	0.29	15.49	0.03	15.49	0.20	0.00
Category 2	16.18	24.98	N/A	N/A	41.16	N/A	41.16	N/A	0.00
Category 2.5	33.85	53.60	(28.23)	59.22	87.45	57.38	87.45	1.84	0.00

NOTES

¹ Tenants who don't qualify for Housing Benefit but were in their tenancy at 1st March 2003 should pay no more in total for both the Supporting People & Sheltered Housing Service Charge than the amount they pay now plus an allowance for inflation. They will therefore have a credit posted to their accounts that reduces the full SP charge down to the protected level. No protection is required for Category 2 schemes as the full charge is less than the original 2003 charge plus inflation.

² Assumes On Site Service and a 5% grant cut from Supporting People

Appendix 9 Laundry Charges

COUNCIL HOUSING (HOUSING REVENUE ACCOUNT) BUDGET 2014/15

Current laundry charges

Year	Charge for wash	Charge for dry
2014/15	£1.00	£0.50

Option 1 - full cost recovery in 2 years

Year	Charge for wash	Charge for dry	£ Increase Wash	£ Increase dry	Deficit
2014/15	£1.20	£1.00	£0.20	£0.50	£54,000

Option 2 - No increase in charges

Year	Charge for wash	Charge for dry	£ Increase Wash	£ Increase dry	Deficit
2014/15	£1.00	£0.50	£0.00	£0.00	£81,200

COUNCIL HOUSING (HOUSING REVENUE ACCOUNT) - BUDGET FOR 2014/15

WEEKLY HEATING CHARGES

Electric Heating

1 BED DWELLINGS

2 BED DWELLINGS

CURRENT	PROPOSED	INCREASE	%
CHARGE	CHARGE	(DECREASE)	
2013/14	2014/15		
£	£	£	
8.58	8.58	0.00	0.00%
8.58	8.58	0.00	0.00%
	CHARGE 2013/14 £ 8.58	CHARGE CHARGE 2013/14 2014/15 £ £ 8.58 8.58	CHARGE CHARGE (DECREASE) 2013/14 2014/15 £ £ £ 8.58 8.58 0.00

CURRENT	PROPOSED	INCREASE	%
CHARGE	CHARGE	(DECREASE)	
2013/14	2014/15		
£	£	£	
11.88	11.88	0.00	0.00%
11.88	11.88	0.00	0.00%

EDGBASTON HOUSE TIPTON HOUSE

Gas Heating

BEDSITS

1 BED DWELLIN	IGS
---------------	-----

2 BED DWELLINGS

3 BED DWELLINGS

Sheltered Housing	Current weekly charge 2013/14 £	Proposed weekly charge 2014/15	Increase / Decrease	%
ARTHUR DANN COURT				
HALE COURT	5.91	5.91	0.00	0.00%
IAN GIBSON COURT	5.87	5.87	0.00	0.00%
JOHN MARSHALL COURT	5.36	5.36	0.00	0.00%
NICHOLSON GARDENS				

Current weekly charge	Proposed weekly charge	Increase / Decrease	%
2013/14 £	2014/15 £	£	
8.26	8.26	0.00	0.00%
7.39	7.39	0.00	0.00%
7.05	7.05	0.00	0.00%
6.18	6.18	0.00	0.00%
8.46	8.46	0.00	0.00%

Current	Proposed	Increase / Decrease	%
weekly	weekly charge		
charge	, ,		
2013/14	2014/15		
£	£	£	
	•		
9.52	9.52	0.00	0.00%
9.29	9.29	0.00	0.00%
7.75	7.75	0.00	0.00%
11.38	11.38	0.00	0.00%
16.65	16.65	0.00	0.00%

Current weekly charge 2013/14	Proposed weekly charge 2014/15	Increase / Decrease	%
£	£	£	
14.08	14.08	0.00	0.00%
9.29	9.29	0.00	0.00%
7.75	7.75	0.00	0.00%

N Mon-sheltered high rise

HORATIA / LEAMINGTON

1 BED DWELLINGS	6
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2 BED DWELLINGS

3 BED DWELLINGS

CURRENT	PROPOSED	INCREASE	%
CHARGE	CHARGE	(DECREASE)	
2013/14	2014/15		
£	£	£	
8.47	8.95	0.48	5.67%

CURRENT	PROPOSED	INCREASE	%
CHARGE	CHARGE	(DECREASE)	
2013/14	2014/15		
£	£	£	
11.10	11.73	0.63	5.68%

CURRENT	PROPOSED	INCREASE	%
CHARGE	CHARGE	(DECREASE)	
2013/14	2014/15		
£	£	£	
12.40	13.10	0.70	5.65%

Combined Heat & Power

BEDSITS

1 BED DWELLINGS

2 BED DWELLINGS

3 BED DWELLINGS

PICKWICK/COPPERFIELD
WELLER & CHEERYBLE
BLACKWOOD/BRISBANE
NICKLEBY/BARKIS HSE

%	INCREASE	PROPOSED	CURRENT
	(DECREASE)	CHARGE	CHARGE
		2014/15	2013/14
	£	£	£
0.00%	0.00	6.79	6.79
			·

CURRENT	PROPOSED	INCREASE	%
CHARGE	CHARGE	(DECREASE)	
2013/14	2014/15		
£	£	£	
7.53	7.53	0.00	0.00%
7.53	7.53	0.00	0.00%
7.53	7.53	0.00	0.00%

%	INCREASE	PROPOSED	CURRENT
	(DECREASE)	CHARGE	CHARGE
		2014/15	2013/14
	£	£	£
0.00%	0.00	9.72	9.72
7.52%	0.68	9.72	9.04
0.00%	0.00	9.72	9.72
0.00%	0.00	9.72	9.72

1.15%
0.00%

Appendix 11 COUNCIL HOUSING (HOUSING REVENUE ACCOUNT) BUDGET 2014/15

Proposed weekly rents for mobile homes, garages and parking sites	13/14 weekly rent	14/15 weekly rent	£ Change	% Change
Proposed weekly mobile home rents	£р	£р	£р	%
Single Small	28.35	29.27	0.92	3.2%
Single Large Double	32.09 35.69	33.13 36.85	1.04 1.16	3.2% 3.2%
Based on averaged RPIy for 12 months to September 2013: 3.24%				
Proposed weekly garage rents				
Buckland & Landport Council tenants	11.50	12.50	1.00	8.7%
Leaseholders	11.50	12.50	1.00	8.7%
Everyone else*	15.70	16.00	0.30	1.9%
Leigh Park Council tenants	8.95	9.75	0.80	8.9%
Leaseholders	8.95 11.50	9.75 11.70	0.80	8.9% 1.8%
Everyone else*	11.50	11.70	0.20	1.0%
Paulsgrove Council tenants	9.50	10.25	0.75	7.9%
Leaseholders Everyone else*	9.50 12.00	10.25 12.30	0.75 0.30	7.9% 2.5%
	12.00	12.50	0.50	2.570
City South Council tenants	11.60	12.75	1.15	9.9%
Leaseholders Everyone else*	11.60 17.20	12.75 17.50	1.15 0.30	9.9% 1.7%
Portsea	11.20	11.00	0.00	/0
Council tenants	11.70	13.00	1.30	11.1%
Leaseholders *Everyone else	11.70 17.20	13.00 17.50	1.30 0.30	11.1% 1.7%
Proposed weekly parking site rents				
Buckland				
Underground for local tenants / leaseholders	2.55 7.40	3.50 4.20	0.95 -3.20	37.3% -43.3%
Underground for other locals* Underground for non-local tenants / leaseholders	2.55	7.00	4.45	174.5%
Underground for other non-locals*	7.40	8.40	1.00	13.5%
Above ground for local tenants / leaseholders Above ground for other locals*	1.85 5.00	2.25 2.70	0.40 -2.30	21.6% -46.0%
Above ground for non-local tenants / leaseholders Above ground for other non-locals*	1.85 5.00	4.50 5.40	2.65 0.40	143.2% 7.9%
City South	0.00	0.10	0.10	1.070
Underground for local tenants / leaseholders	2.55	3.50	0.95	37.3%
Underground for other locals* Underground for non-local tenants / leaseholders	8.00 2.55	4.20 7.00	-3.80 4.45	-47.5% 174.5%
Underground for other non-locals*	8.00	8.40	0.40	4.9%
Open air spaces for local tenants / leaseholders Open air spaces other locals*	2.20 6.50	2.50 3.00	0.30 -3.50	13.6% -53.9%
Open air spaces for non-local tenants / leaseholders	2.20 6.50	5.00 6.00	2.80 -0.50	127.3% -7.7%
Open air spaces other non-locals*	0.50	0.00	-0.50	-1.170
Landport Above ground for local tenants / leaseholders	1.85	2.25	0.40	21.6%
Above ground for other locals* Above ground for non-local tenants / leaseholders	5.00 1.85	2.70 4.50	-2.30 2.65	-46.0% 143.2%
Above ground for other non-locals*	5.00	5.40	0.40	7.9%
Leigh Park	4.00	4.50	0.50	50.00 /
Above ground for local tenants / leaseholders Above ground for other locals*	1.00 1.50	1.50 1.80	0.50 0.30	50.0% 20.0%
Above ground for non-local tenants / leaseholders Above ground for other non-locals*	1.00 1.50	3.00 3.60	2.00 2.10	200.0% 140.0%
Paulsgrove				
Above ground for local tenants / leaseholders Above ground for other locals*	1.00 1.50	1.50 1.80	0.50 0.30	50.0% 20.0%
Above ground for non-local tenants / leaseholders	1.00	3.00	2.00	200.0%
Above ground for other non-locals*	1.50	3.60	2.10	140.0%
Portsea Underground for local tenants / leaseholders	2.55	3.50	0.95	37.3%
Underground for other locals* Underground for non-local tenants / leaseholders	8.00 2.55	4.20 7.00	-3.80 4.45	-47.5% 174.5%
Underground for other non-locals*	8.00	8.40	0.40	4.9%
Above ground for local tenants / leaseholders	1.95	2.50	0.55	28.2%
Above ground for other locals* Above ground for non-local tenants / leaseholders	6.00 1.95	3.00 5.00	-3.00 3.05	-50.0% 156.4%
Above ground for other non-locals* * = Includes VAT Page 30	6.00	6.00	0.00	0.0%

* = Includes VAT

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